FCPF Technical Advisory Panel

# Suriname Revised Draft R-PP: Comments by the TAP

## March 22-25, 2010
## FCPF Participants Committee
## La Lope, Gabon

**Suriname TAP review. Team leader: Stephen Cobb**

# Suriname: REDD

Deforestation rate of well below 0.1 % per yr.




**The countries on the transitional curve…**

# Overall Summary of the Review: 1

Strengths of the revised RPP:

- Suriname has already contributed to significant national and international efforts to identify, harness and enhance the value of its intact forests
- National consultation exercises have been initiated, with the R-PP bringing this process to national attention
- A National REDD Working Group (NRWG) has been established and governance framework for REDD proposed to include a wide range of stakeholders
- Drivers of deforestation have been identified in a rapid analysis, with more work needed in time, on underlying causes
- Early attempts made to understand the capacity requirements for MRV and governance

# Overall Summary of the Review: 2

Issues in the revised R-PP:

- Process to address land tenure for forest communities remains a priority issue
- An improved planning process, based on more direct, central involvement of forest dwellers in elaboration of R-PP, is still needed
- NRWG predominantly a government body, in the forestry and environment sectors. Other sectors (e.g. mining) and stakeholders (e.g. forest dwellers) lightly represented
- Deforestation drivers better described in the revised R-PP. Analysis required of social and economic trade-offs and effects on livelihoods of an alternative low-carbon pathway
- Need to indicate clearly the principles that will guide REDD strategy development.
- Need to integrate REDD+ activities with Multi-Annual Development Plan process

# Overall Summary of the Review: 3

Recommendations for development of the R-PP:

- No new recommendations since the first review. This update assesses whether or not the previous set of recommendations has been, or could be, followed up
- Our single overriding recommendation is to attend to those previous recommendations, to the extent that it is feasible to do so at this juncture
- While there will be a substantial amount to develop further in any subsequent phase of this process, the TAP is predominantly of the view that a process is under way that will lead towards REDD readiness

# R-PP Component 1: Organize and consult

| Standard 1a | National Readiness Management Arrangements |
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## Assessment:

The summary TAP review of October 2009 made five recommendations:

1. Place NRWG outside individual government departments, to ensure greater independence
2. Define clearer roles and responsibilities among institutions
3. Ensure better civil society, indigenous peoples' and private sector representation
4. Define FPIC procedural rights of representatives
5. Ensure RPP implementation finds its place in national development priorities

While some changes were made, some additional work is needed to completely address the recommendations made.

## Recommendations:

- The R-PP still needs some more clarity on NRWG function, on mechanisms to ensure that REDD is mainstreamed in national planning and that stakeholders, especially at local level, are effectively represented in planning and decision-making.

# R-PP Component 1: Organize and consult

| Standard 1b | Stakeholder Consultation and Participation |
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Assessment:

The summary TAP review of October 2009 made six recommendations:

1. Define clearer roles for existing programs and expertise
2. Enshrine two-way communication to protect indigenous interests
3. Explain consultative methods to be used to produce decisions and actions
4. Develop procedural rights for stakeholders
5. Respect time and culturally appropriate ways needed for indigenous and local communities' opinions to be expressed

The revision recognized some of these points but did not provide new solutions or detail.

Recommendations:

- Address more fully the previous TAP recommendations, with more detail on consultation thus far and on plans for fully participatory involvement of stakeholders, especially forest communities in future stages
- Seriously consider alternatives for stakeholder consultations from a cost/benefit perspective (8.5 million US$ for Component 1b)

# R-PP Component 2: Prepare the REDD Strategy

| Standard 2a | Assessment of Land Use, Forest Policy, and Governance |
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Assessment:

The summary TAP review of October 2009 made six recommendations:

1. Identify legal or policy measures to demonstrate how indigenous & Maroon communities' rights will be protected
2. Show how compliance could be reached with relevant WB safeguard policies and other appropriate international agreements
3. Show how institutional capacity constraints might be tackled
4. Clearer statement needed about approach to mitigation of future land-use impacts
5. Improve the detail on overall systemic drivers of deforestation and forest degradation
6. Clarify regulatory framework needed for effective R-PP implementation

- This revision of this standard has been greatly improved, but some recommendations appear not yet to have received attention.

Recommendations:

- Generally well addressed.. The issues about indigenous rights and the regulatory framework are particularly important.

# R-PP Component 2: Prepare the REDD Strategy

| Standard 2b | REDD Strategy Options |
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Assessment:

The summary TAP review of October 2009 made five recommendations:

1. Place the R-PP in a more visionary context
2. Show how integrated land use planning will be introduced and implemented
3. Carry out cost-benefit and opportunity cost analyses of various livelihood alternatives and indicate how the results will be used to guide implementation of the REDD program
4. Be clearer about gaps to be filled with new data, new studies including methods to be used to estimate and interpret carbon stocks
5. Chart out a pathway for resolving policy conflicts

- Partial recognition of the points was made in the revision

Recommendations:

Address the recommendations on this component mentioned by the previous TAP

# R-PP Component 2: Prepare the REDD Strategy

| Standard 2c | REDD Implementation Framework |
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## Assessment

The summary TAP review of October 2009 made three recommendations:

1. Show how the R-PP work program will ensure REDD makes its way into the 2011-2015 Development Plan (MADP)
2. Show how activities will attempt to remove the 7 listed negative influences on forest carbon finance
3. Arrange multi-sectoral engagement to tackle implementation of these policy-related issues

- This section lists some issues related to an effective REDD implementation framework but needs more elaboration. Apart from the addition of an independent monitoring assessment, none of the recommendations of the TAP review have been acted upon.

## Recommendations:

- Consider, make reference to and act upon the recommendations of the previous TAP review, or explain why this action is not taken.

# R-PP Component 2: Prepare the REDD Strategy

| Standard 2d | Assessment of Social and Environmental Impacts |
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Assessment

The summary TAP review of October 2009 made four recommendations:

1. Indicate how a social and environmental management framework would operate in the absence of an Environment Act
2. Explain how SESA protocols that are compliant with WB safeguard policies will be defined
3. Tabulate capacity building needs and constraints

- The revised R-PP has acknowledged most of the points in these recommendations; points 3 need to be still taken up

- Compared with other R-PPS, the budget for Social and Environmental Impact Assessment is excessively high (2 million US$).

Recommendations:

- Address the recommendations on this component mentioned by the previous TAP; review the budget provisions.

# R-PP Component 3: Develop a Reference Scenario

| Standard 3 | Reference scenario |
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## Assessment

The summary TAP review of October 2009 made three recommendations:

1. Clarify key points, including definition of forests; methods for estimating emissions from different DD activities including forestry, mining and agriculture
2. Identify and describe institutions to provide data, make analyses and how it is proposed to build reference scenario(s)
3. Clarify unclear points (a long list was provided)

- The revised approach was radically restructured and addressed a number of the listed recommendations.
- A few concerns remaining included: definition of "forests" (FAO 10%), evaluating data on forest carbon, ID of forests at risk of DD for cost-effective monitoring, assessment of capacity to undertake all the activities described, and engagement of forest communities to help collect new ground data.

## Recommendations:

Suriname might find it helpful to follow the detailed advice laid out above

# R-PP Component 4: Design a monitoring system

| Standard 4 | Design a monitoring system |
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## Assessment

The summary TAP review of October 2009 made four main recommendations:

1. Consult or refer to existing guidance and experiences, including standardized FCPF monitoring system
2. Identify key drivers of deforestation in participatory evaluation process to identify monitoring measures
3. Identify type of capacity building needed, proposed recipients and expected outputs
4. Clarify scope for incorporation of local and indigenous communities in monitoring system

- The revision has provided information, but additional detail on methods and capacity building would be beneficial. The TAP reviewers have suggested how this might be accomplished.

## Recommendations:

- Suriname might find it helpful to follow the detailed advice in the present TAP review, especially the assessment of the 7 steps proposed in the revised R-PP.

# R-PP Component 5: Schedule and Budget

| Standard 5 | Completeness of information and resource requirements |
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Assessment:

- The budget is complete and well presented, but compared to other R-PPs, but there is need to reconsider the estimates. Some recommendations made in the last TAP review, include::

1. Revise budget to show sequencing
2. Give specific outputs from each activity and link those to objectives
3. Identify possible, likely sources of funding and indicate existing versus new funding
4. Establish synergies and complementarities
5. Reflect how gaps in funding will affect delivery of program objectives

Little or no action was taken on these recommendations.

Recommendations:

The remarks made by the previous TAP are still applicable, and need to be addressed

# R-PP Component 6: Design Program Monitoring and Evaluation Framework

| Standard | Design a Program Monitoring and Evaluation Framework |
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## Assessment

The summary TAP review of October 2009 made three recommendations:.

1. Clarify institutional framework for independent monitoring and feedback
2. Make assessment of risks and obstacles to effective monitoring and how to address those
3. Show need for SMART performance indicators and baselines

No action was taken on points 1 & 2

## Recommendations:

- The earlier recommendations of the TAP should be taken into consideration and acted upon. This sort of issue is a normal part of contract procedures and may therefore be assumed to be dealt with at that future stage.

# Overall Summary

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| Standard | 1a | Standard largely met |
| | 1b | Standard partially met |
| Standard | 2a | Standard largely met |
| | 2b | Standard partially met |
| | 2c | Standard partially met |
| | 2d | Standard partially met |
| Standard | 3 | Standard largely met, with some further detail required |
| Standard | 4 | Standard largely met, but is still not complete |
| Standard | 5 | Standard partially met |
| Standard | 6 | Standard not met, but its optional |